Issued: 13th October 2022

The following decisions in this notice were made by the Executive on Thursday 13 October 2022.

Any decisions identified below as a <u>KEY DECISION</u> will come into force and may be implemented on Friday 21st October 2022, unless the decision is subject to call-in, in accordance with section 18 of the Scrutiny Procedure Rules within North Northamptonshire Council's Constitution.

Requests for Call-In

A request for call-in shall only be considered to be valid if signed by at least 8 members of the Council (10% of the total number of members) who are not members of the Executive. One of the requestors must identify themselves as the originator of the request and the request must specify the nature of the grounds relied upon. A call-in request must be in the form of a written notice submitted to the Monitoring Officer and received before the published deadline. Either one notice containing all required signatures or up to 8 separate e-mails (as appropriate) will be acceptable.

The notice must set out:-

- (a) the resolution or resolutions that the member(s) wish to call in;
- (b) the reasons why they wish the relevant Scrutiny committee to consider referring it back to the Executive, with particular reference to the principles of decision making set out elsewhere within this Constitution; and
- (c) the alternative course of action or recommendations that they wish to propose.

Agenda Subject Decision

Part A - Items considered in public

	Performance Indicator Report 2022/23 (Period 5 - August 2022)	RESOLVED
	2022/20 (1 0110d 0 7 (dgd3t 2022)	That the Executive:
		a) Noted the performance of the Council as measured by the available indicators at Period 5 2022/23 as set out in the appendices to this report.

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		b) Noted the progress being made in the development of the Council's approach to performance management.
		Reason for Recommendations – to better understand the Council's performance as measured by performance indicators as at Period 5, 2022/23.
		Alternative Options Considered – reporting performance data on a less frequent basis is an option but monthly reporting is considered useful at this stage of the Council's existence, reporting alongside budget information.
Item 6	Household Support Fund (HSF) 3	RESOLVED
		KEY DECISION
		That the Executive:
		a. Noted that the Household Support Fund (3) investment is to be managed locally.
		 b. Approved the Recommended Scope and Diversity of Distribution as set out in section 4 of this report.
		c. Approved the control and oversight approach to be undertaken through a central operational team.
		d. Authorised any funds that have not been assigned or committed to by 31st

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		January 2023, according to the distribution methodology set out in section 4, to be redistributed in line with the wider Department for Work and Pensions Guidelines (attached as Appendix A to the report)
		Reason for Recommendations:
		 It is recommended that the Household Support Fund (3) is directed to funding to a lower income sector of the working community, and families with children. The recommended option seeks to support eligible families, who have children receiving Free School Meals, through the School Holiday Food awards from October until the end of the scheme The option also provides alignment to community engagement activity, community hubs, food banks and support for winter emergencies
		Alternative Options Considered – The Council could choose not to draw down the funds, but this is not recommended as many vulnerable residents would miss additional support at a time when there are increased concerns regarding the cost-of-living increases. In choosing to draw down the funds and by applying the DWP guidelines and local insights there are three options in terms of distribution of funding to the community, 1) through a highly distributed network, 2) via simplified segmentation, or 3) to the lower income sector. For the reasons set out in section 5 of the report, 'Issues and Choices', option 3 is recommended.
Item 7	Parking and Bus Lane	RESOLVED

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	Enforcement Service Options	KEY DECISION That the Executive: a) Approved the Parking enforcement service model, as per Option 2: Delivery of enforcement services via an in-house enforcement team with external processing of penalty notices b) Approved the amendment of budgets for 2022/23 and 2023/24, per the business case, to establish a net nil budget for the Parking Enforcement service, noting that in year start-up costs will create a pressure. c) Delegated Authority to the Executive Member Highways, Travel & Assets, in consultation with the Assistant Director Assets & Environment, to enter into the contractual arrangements for the back-office processing of Parking Charge Notices. Reasons for Recommendations: The recommended course of action is considered the lowest risk and the most cost-effective, within the disaggregation deadline provided, for the following reasons: • A detailed financial modelling exercise has been undertaken demonstrating that Option 2 (Delivery of enforcement services via an in-house enforcement team with external processing of penalty notices) is the most cost-effective option for

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		 delivery of the parking and bus lane enforcement system. It carries start-up costs that are estimated to be £42,000 lower than Option 1 because it requires the induction and training of the fewest staff. It is also estimated that the service can be provided under Option 2 on a cost neutral basis, with the ongoing revenue costs funded from the income generated largely by Penalty Charge Notices (PCNs), which, as detailed in the finance section of this report is income that can only be used in accordance with section 55 (as amended) of the Road Traffic Regulation Act 1984. Option 1 is estimated to cost around £14,000 a year more to operate than Option 2. Option 2 minimises recruitment risks: Based on the experiences of WNC, there are likely to be challenges to recruiting and training the back-office staff required for processing PCNs, who require specialist training to operate specialist systems in a complex area of law, often subject to challenge. In addition, the job market is currently challenging across all sectors, especially in specialist areas such as this. Option 2 enables the council to have full control over the Civil Enforcement Officers, directing them to areas of need, both with regards to enforcement, but also to other duties in the event of unforeseen emergencies. Alternative Options Considered: Option 1 - Establishing an in-house Penalty Charge Notices (PCN) processing
		team was considered and rejected on the grounds that it is expected to carry both higher start-up cost and higher annual operation costs. This option also

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Item 8 A	award of Contract for Highway Professional Services to WSP UK imited	carries significant risk of failing to recruit sufficient qualified back-office staff for processing PCNs. The use of a specialist contractor for this function provides better value for money and minimises the staff recruitment, training, and retention risks. • The option of a fully outsourced model (for both enforcement and processing) was considered but rejected on the grounds of that it could not be delivered within the required deadline and on the basis that it did not give the Council direct control over targeting enforcement. RESOLVED KEY DECISION The Executive approved a direct award to WSP under the Crown Commercial Services (CCS) Construction Professional Services framework Lot 1: Built Environment. Reasons for Recommendation • The proposed direct award to WSP is for the continuation of technical support on projects which WSP have already commenced work on and built up a working knowledge and experience. Changing service provider at this stage would result in delays as a new service provider becomes acquainted with the work as well as additional costs for reviewing WSP's prior work and possible re-working.

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		 Council officers have reviewed the intended scope of any direct award to ensure that WSP are only retained on those service activities and projects where to not retain WSP is considered likely to result in reputational and financial risk to the Authority. It is not intended to use this award to commission new work with WSP and officers will be working to hand work over to the new highways service provider as soon as practicable. The CCS Construction Professional Services framework was assessed as being available for use by the Council and offering the most advantageous route to a direct award based on WSP's rates and fee percentage; offering better value for money than the alternative available frameworks. Alternative Options Considered: The Council has a number of options regarding how to manage these projects namely:
		 Passing them onto the new Highways Services Contract provider, Kier, to pick up the remaining work and continue it until it is completed. Procuring a new supplier to pick up the remaining work and continue it until it is completed. Procuring a contract with WSP to continue with the work until it is completed or at a suitable stage to hand over to another supplier. Either of the first two options would result in additional risks and cost to the Council. This is because a new supplier who had not previously worked on the projects would

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		need to satisfy themselves as to the adequacy of any previous work undertaken by others prior to taking on liability, if indeed they were willing to do so. They would also result in delays to projects while this process took place and whilst the new supplier became acquainted with all relevant aspects of the project.
		The third option in awarding a contract to WSP to continue delivering these service activities and projects would not result in either of these risks.
		Whilst other suppliers could pick up the work currently being undertaken by WSP under the now expired KierWSP Highways Services Contract, there are significant financial and reputational risks to the Council due to delays, if we are not to retain the existing WSP resources to complete their current commissions. On this basis, the alternative options considered primarily relate to procurement routes available to enable a direct award to WSP, as follows:-
		ESPO – ESPO is a public sector owned framework which the Council has access to. WSP are approved suppliers on the ESPO framework. The ESPO terms and conditions vary between direct award and award following mini competition. WSP confirmed that they would not be able to agree to the terms and conditions for a direct award under ESPO and this option was therefore discounted.
		PAGABO – PAGABO is a commercially owned and managed framework, as opposed to being publicly managed. It is open for use by any employing organisation, including the private sector. WSP are approved suppliers to the PAGABO framework and, whilst their rates are comparable to the CCS framework, WSP's fee percentage or margin was approximately three times higher under PAGABO than under the CCS framework. This route has therefore been discounted on the basis of not providing value for money.

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Item 9	Safer Streets Fund Round 4 - 2022-23	RESOLVED KEY DECISION That the Executive: a) Approved the implementation of the Safer Streets Round 4 projects, using the funding award as detailed in this report and appendices. b) Delegated authority to the Executive Member Housing Communities and Levelling Up, in conjunction with the Executive Director Adults, Communities and Wellbeing, to take any necessary action to ensure these projects are implemented.
		these projects are implemented. Reason for Recommendations: To ensure the funding available from the 2022/23 Safer Streets Funding programme is invested as set out in the Funding Agreements and the projects delivered as set out in this report. Alternative Options Considered: a) The Council was not duty-bound to apply to the Safer Streets Fund or
		confirm support for the OPF&CC bids. However, it would have presented a significant missed opportunity to secure Government funding for making improvements to localities suffering significant crime. b) The Council could also have rejected the Home Office's offer of grant

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		funding for the William Knibb/All Saints project, and or withdraw our support for the Queensway one. Both bids had a high level of work from officers in terms of preparations and such rejections and withdrawal could impact negatively on the Council's reputation both as a responsible partner organisation in the community safety partnership, and as the unitary authority responsible for the project areas.
Item 10	Kettering Station Quarter Masterplan	RESOLVED KEY DECISION
		That the Executive:
		 i) Approved the content of the Kettering Station Quarter Masterplan as a document to guide investment and redevelopment opportunities and form a part of the Council's evidence base in terms of planning policy;
		ii) Agreed ways for the Council to promote the delivery of improvements to the station and investment in the surrounding area.

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		Reason for Recommendation: To provide Member awareness; approve the Kettering Station Quarter Masterplan; and agree ways for supporting the delivery of improvement, investment and redevelopment opportunities at the station and surrounding area. Alternative Options Considered: The Council could determine not to agree the Masterplan, or part of its content, but this would weaken its ability to secure solutions to issues (e.g. access conflict at the entrance and flooding) and encourage investment in the area. To progress most of the Masterplan projects still needs further detailed design and costings work, as well as consultation. For the Council to decline to approve the Masterplan, would reduce the impetus gained to date, and the potential for delivering a significant regeneration project, based around sustainability and public land, to Kettering and North Northamptonshire.
Item 11	The Chief Principal Social Worker's Annual Report	RESOLVED That the Executive noted the contents of the report and the priorities for 2022/23.
		Reasons for Recommendation - These priorities are ones which have been identified through the Chief Principal Social Worker's work, through work with the Senior Leadership Team and with front line workers, and they align with Adult Social Care's priorities to provide an excellent service for the people of North Northamptonshire.
		Further priorities may be identified during the year and work picked up. The Chief

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		Principal Social Worker's work includes wider themes and priorities will continuously be monitored and reviewed. Alternative Options Considered: The Chief Principal Social Worker is responsible for completing an annual report to highlight work undertaken, priorities for the forthcoming year and the Chief PSW's view of the Council's Adult Social Care Services. As such it is important the Executive is provided with the same report that has been presented to Corporate Leadership Team; not to do so would leave Executive without information that has been presented to CLT and that is provided within a report that sits within Social Care statute.
Item 12	Transforming NNC Adult Social Care Provider Services - Strategy and Case for Change	RESOLVED KEY DECISIONS That the Executive: a) Considered the strategy and case for change and approve the proposal recommended option 3 (set out in section 3.3 of this report), to consult with regular users of NNC CQC regulated provider services on the future proposed strategy and implications b) Approved the request to engage with Unions and staff affected on the strategy, case for change and the four proposed phases of transformation c) Delegated final decision making, following consultation, to the Executive Member for Adults, Health and Wellbeing, in Consultation with Executive Director for Adults,

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		Communities and Wellbeing, to conclude the statutory consultation with people that use those services d) Delegated the final decision, to the Executive Member for Adults, Health and Wellbeing, in Consultation with the Executive Director for Adults, Communities and Wellbeing, as to whether to implement the strategy and phased proposals and after that decision to enter into formal consultation with unions and affected staff e) Noted that as part of phase 1 proposals that due diligence is being undertaken to consider and make recommendations to the Executive on the business case for running a Specialist Care Centre. It is anticipated that final proposals will be brought to the Executive for consideration at its meeting on 10 th November 2022 Reason for recommendations: a) The main physical buildings involved in delivering two of the services were transferred to the council on vesting day having had insufficient investment necessary to develop the sites for the future. b) Investing in newer facilities will enable us to provide the environments for our staff to deliver better quality services & the right environments to maximise assessment, re-ablement, enablement and opportunities for independent living for people that use the services c) The current facilities are in poor condition and require significant investment to return them to an acceptable level of quality, and even if that decision were made the buildings would need to be vacated for significant periods of time to enable the level of works required to be vacated for significant colored.
		enable the level of works required to be completed and would still struggle to achieve the desired outcomes for the services due to limitations within both

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		sites
		d) Our own staff had experienced impacts on their pay and reward growth over the last decade, and their training and development has been minimal within previous organisations
		e) We have a finite budget within which to work with, which will require a phased approach to transforming ASC Provider Services over the coming three years and will focus initially on those Care Quality Commission (CQC) regulated services.
		f) There is a role for the local authority in delivering services that we struggle to get from the independent sector, or that with more direct control over there is the opportunity to significantly improve outcomes.
		g) It is beneficial for the local authority to retain some services to enable it to be a provider of last resort should that ever be required e.g., following provider failure.
		h) The people that use the services will get a clear understanding of the intended vision and strategy to invest in these services for the future and intended benefits to different stakeholders are explored in this report and the strategy and case for change.
		 i) With a clear strategy, strong leadership, improved environments and investment in care and support staff, there should be a marked improvement in recruitment and retention. There should also be a demonstrable impact in areas of improvement required as identified in recent CQC inspection reports.

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		Alternative Options Considered: Option 1 – Invest in existing services to make them fit for purpose and address all building issues to maximise capacity. • All options considered require significant, prohibitive investment • There is an inability to pay our staff the market rates, as we have a finite budget within which to work with • We have difficulty in competing with other sectors • There is also retention and recruitment difficulties in ASC Provider Services • Residents that live in Beech Close or use Pine Lodge would have to vacate the buildings for the entire period of refurbishment • Whilst improving the environment this would not achieve the optimum building environment for either of the building-based services due to constraints on working within the existing footprints and building designs • For example, an options appraisal commissioned in March 2022 for the Beech Close site explored the following potential options, costs and timescales:				
		Option	Scope of works	Rooms/ units	Estimated project costs*	Duration
		Current provision (do nothing)	42 Bedded residential care home (currently only 21 beds are used due to works required in other areas)	21 current 42 maximu m	N/A	N/A
		1a	Invest in existing property to make fit for purpose and address all existing building	24 ensuite	£6,070,000	33 months

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			issues, reduce number of beds to provide en-suite facilities			
		1b	Invest in existing property to make fit for purpose, but with elements of new build to maximise the number of beds	33 ensuite	£7,480,000	35 months
		2	Rebuild new residential home fit for purpose with en-suite facilities, and focused delivery for acute dementia beds	41 ensuite	£8,455,000	40 months
		3	Rebuild Extra Care provision with individual flats on existing site	20 apartme nts	£7,515,000	40 months
		4	Demolish the existing building to enable the sale of the site	0	£410,000	12 months
			*Estimated project costs for Professional and Design for Allowances			
		This option i Continue to the service	Continue as currently (do nothing not recommended, as this wing compound recruitment and resurces undesirable inspection outcompoure	II: etention is:	·	•

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		 Poor working conditions for our staff Poor outcomes for our users Poor quality of support Increasing building repair costs, including critical failure of certain aspects of the building-based services including hot water and heating. Uncertainty for staff Inability to control reablement delivery and outcomes
		 Option 3 – Consult on a new strategy for our in-house services and phased approach to transformation This is the recommended option as it will: Ensure that there is a clear, strategy and vision for our in-house provider services that is clear to people that use those services and to staff that work in them. Fulfils a gap in the market and places our own services at the heart of maximising independence for people in North Northamptonshire Provides a generational change and investment in the direction of travel for our provider services, creating a fit for purpose offer with clear ambitions. Improve working conditions for our provider services staff Create strong foundations on which to evolve our provider services
Item 13	Capital Programme Update 2022/23	RESOLVED KEY DECISION

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		That Executive approved the following changes to the capital programme: a. Earls Barton Library Improvements, increase of £0.051m to the capital programme for 2022/23, to be funded from Section 106 Developer Contributions b. Safer Streets, increase of £0.546m to the capital programme; £0.312m in 2022/23 and £0.234m in 2023/24, which is to be funded from Home Office Safer Streets Fund and in partnership with the Office of the Northamptonshire Police, Fire and Crime Commissioner. Reasons for the recommendation are set out in greater detail within section 5 of the report, but can be summarised as: • To improve facilities at the Earls Barton library. • To promote safer streets in targeted areas with higher-than-average crime and anti-social behaviour. Alternative Options Considered: • Use of the funding is in line with the agreement, there is no alternative option proposed. • By not approving these recommendations there would be an adverse impact on service provision and the completion of projects in North Northamptonshire.	

Agenda Item No	Topic	Decision
Item 14	Budget Forecast 2022/23 as at Period 5	RESOLVED That the Executive: a) Noted the Council's forecast outturn position for 2022/23 as summarised in Section 4, alongside the further analysis, risks and other considerations as set out in Section 5 and Section 6 of the report. b) Noted the assessment of the current deliverability of the 2022/23 savings proposals in Appendix A of the report. c) Noted the release of £500k of the contingency budget which was set aside to fund increased utility costs when the budget was set (see paragraph 5.48 of the report) d) Noted an increase in the gross budget of £2.466m to provide support for families and individuals in specific financial hardship to be funded from the Household Support Fund 3 grant (see paragraph 5.72 of the report). Reason for Recommendations – to note the forecast financial position for 2022/23 as at Period 5 and consider the impact on this year and future years budgets. Alternative Options Considered: The report focuses on the forecast revenue outturn against budget for 2022/23 and makes recommendations for the Executive to note the current budgetary position as such there are no specific choices within the report.

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Item 15	Fletton Field - Oundle	RESOLVED
		KEY DECISION
		That the Executive:-
		a) Confirmed the category of land use as public open space and so foregoes any potential development value from the site.
		b) Confirmed Fletton Field as surplus and authorised the transfer of the site, following the statutory process documented in the Asset of Community Value (England) Regulations and the Council's Asset of Community Value Policy evaluation process.
		c) Noted that any transfer will be subject to a restriction of the main use as public open space.
		d) Noted that Oundle Town Council had already expressed an interest in acquiring the site to hold it as custodians for the community and maintain its use as public open space and that they will be eligible to bid for the site as part of the Asset of Community Value marketing process.
		e) Noted that Fletton Field Association continue to support community activity on Fletton Field and that this support is encouraged by the Council.
		f) Granted delegations to the Deputy Leader of the Council in consultation with the Assistant Director of Assets & Environment, to evaluate the bids, determine the preferred bidder and agree the financial terms of the transfer.

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		Reasons for Recommendations: The recommendations provide certainty to the Council and the community regarding a local community asset. The Asset Management team tasked with reviewing options for Fletton Field have identified issues that would affect development, furthermore, development was not supported through the planning process, evidenced by two failed planning applications made by NCC. The Council is under an obligation to review surplus land holdings and bring sites forward within a reasonable timeframe. This site has been held surplus for over four years so a resolution to determine the outcome is due. There is no alternative use identified for this land by the Council. Alternative Options Considered: The only reasonable alternative for the site would be for the Council to own it as public open space, however, the Council does not currently maintain Fletton Field and considers that ongoing custodianship of the field as public open space is best supported locally (subject to ensuring the land has adequate restrictions registered on the title that protect future use as an open space).
Item 16	Legal Provision	RESOLVED

Agenda Item No	Topic	Decision
		KEY DECISION
		That the Executive
		i) Agreed to the in-house delivery of legal services (Option 4 within the body of the report)
		ii) Noted the implications of agreeing to Option 4 as outlined in the report.
		iii) Delegated authority to the Chief Executive, Shareholder Representative (Cllr Lloyd Bunday) and Shareholder Business Partner (Monitoring Officer) to serve the written notice of termination on Pathfinder Legal Limited with immediate effect.
		iv) Noted that the loan to Pathfinder Legal Limited amounting to £237,500 will be re-payable to the Council through quarterly instalments over a 24-month period.
		v) Delegated authority to the Leader of the Council in consultation with the Director of Governance and HR to effect the transfer of the Council's shares in Pathfinder Legal Limited to Northamptonshire Children's Trust.
		vi) Delegated authority to the Leader of the Council in consultation with the Director of Governance and HR to negotiate and take all necessary steps to effect the Council's termination of its shareholding and receipt of services from Pathfinder Legal Ltd including as necessary the execution of relevant agreements with Pathfinder, West Northamptonshire Council and

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_		Northamptonshire Children's Trust in relation to the transfer of shares. Alternative Options Considered – Alternative options of remaining with a mixed legal provision or transferring all legal services to Pathfinder Legal Ltd have been considered and discounted. The reasons for this are set out within the report. Reason for Recommendations – An in-house provision is the model of service
		Reason for Recommendations – An in-house provision is the model of service provision adopted by many local authorities across the country. The model allows the Council to retain control of its legal advice and expertise with the flexibility to deliver the service as needs arise. It also allows a clear line of responsibility, accountability, and governance.